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# Guideline

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Title	Capital Treatment of Crypto-asset Exposures (Insurance) – Guideline
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The consultation for the draft versions of these guidelines closed on September 20, 2023. The [Interim Arrangement for the Regulatory Capital and Liquidity Treatment of Cryptoasset Exposures](#) remains the effective crypto-asset guidance until the end of fiscal Q4 2025. We'll keep the advisory on the site until April 30, 2026.

## I. Introduction

1. This guideline sets out the regulatory capital treatment of exposures to crypto-assets for insurers.<sup>1</sup> The guideline does not address other issues, including whether an insurer is permitted under the *Insurance Companies Act* to issue any particular crypto-asset, or to acquire or hold a controlling or substantial investment in entities that engage in this activity. This guideline also sets out expectations as to when insurers should notify OSFI regarding their crypto-asset exposures.
2. Dematerialized securities (securities that have been moved from physical certificates to electronic book-keeping) that are issued through distributed ledger technology (DLT) or similar technologies are considered to be within the scope of this guideline and are referred to as tokenized traditional assets, whereas those dematerialized securities that use electronic versions of traditional registers and databases, which are centrally administered, are not within scope.
3. The regulatory capital treatment of central bank digital currencies is also not within the scope of this guideline.

## II. Definitions

4. Crypto-assets are defined as private digital assets that depend on cryptography and DLT or similar technologies. Digital assets are a digital representation of value, which can be used for payment or investment purposes or to access a good or service.
5. In this guideline, the term exposure includes on or off-balance sheet amounts that give rise to credit, market, operational and/or liquidity risks. Minimum capital requirements for operational risk and insurers' risk management sections are also applicable to insurers' crypto-asset activities that do not generally give rise to credit, market, or liquidity requirements.
6. Crypto-asset exposures include direct exposures to crypto-assets, as well as any indirect exposures whose value or risk is significantly determined by the value of one or more crypto-assets. These indirect exposures include all instruments referencing crypto-assets, such as (but not limited to) derivatives, mutual funds, exchange traded funds (ETFs), units of trusts and partnerships, or shares in a corporation. OSFI expects

insurers to take a prudent approach to the interpretation of what constitutes a crypto-asset exposure.

### III. Simplified and comprehensive regulatory treatment options

7. **Simplified approach** - A simplified capital treatment is available to insurers with limited crypto-asset exposures, or to insurers wishing to streamline or bypass classification determination detailed in the sections that follow. These insurers should deduct all their crypto-asset exposures from Gross Tier 1 or capital available (i.e., treat all their crypto-asset exposures as Group 2b exposures).<sup>2</sup>
8. **Comprehensive approach** - Insurers that do not use the simplified approach should categorize their crypto-asset exposures into one of four categories (i.e., Group 1a, 1b, 2a or 2b) introduced in the next section of this guideline, and detailed thereafter (including in Annex 1 and Annex 3).
9. **Additional risk considerations (simplified and comprehensive approaches)** - All insurers, whether applying the simplified or comprehensive approach, should consider operational risk, large exposure risk, and foreign insurance branch requirements. Dedicated sections in this guideline provide guidance to insurers on each of these areas with respect to their crypto-asset exposures. Insurers should notify OSFI should they opt for the comprehensive approach, or if they switch approaches.
10. Table 1 below summarizes the simplified and comprehensive approaches for the treatment of crypto-asset exposures.

Table 1: Simplified and comprehensive treatment of crypto-asset exposures

Simplified approach	Comprehensive approach
Deduct all crypto-asset exposures from Gross Tier 1 or capital available	Capital treatment varies depending on crypto-asset classification (i.e. Group 1a, 1b, 2a, or 2b)
Other considerations include operational risk, large exposures, and foreign insurance branch requirements	

## IV. Categorization of crypto-assets

11. For the purposes of credit and market risk, the capital treatment of an insurer's crypto-asset exposures varies according to the classification of the crypto-assets. To determine the classification, crypto-assets should be assessed on an ongoing basis and first classified into two broad groups:

1. **Group 1 crypto-assets** are those crypto-assets that meet the classification conditions set out in Annex

1. Group 1 crypto-assets consist of:

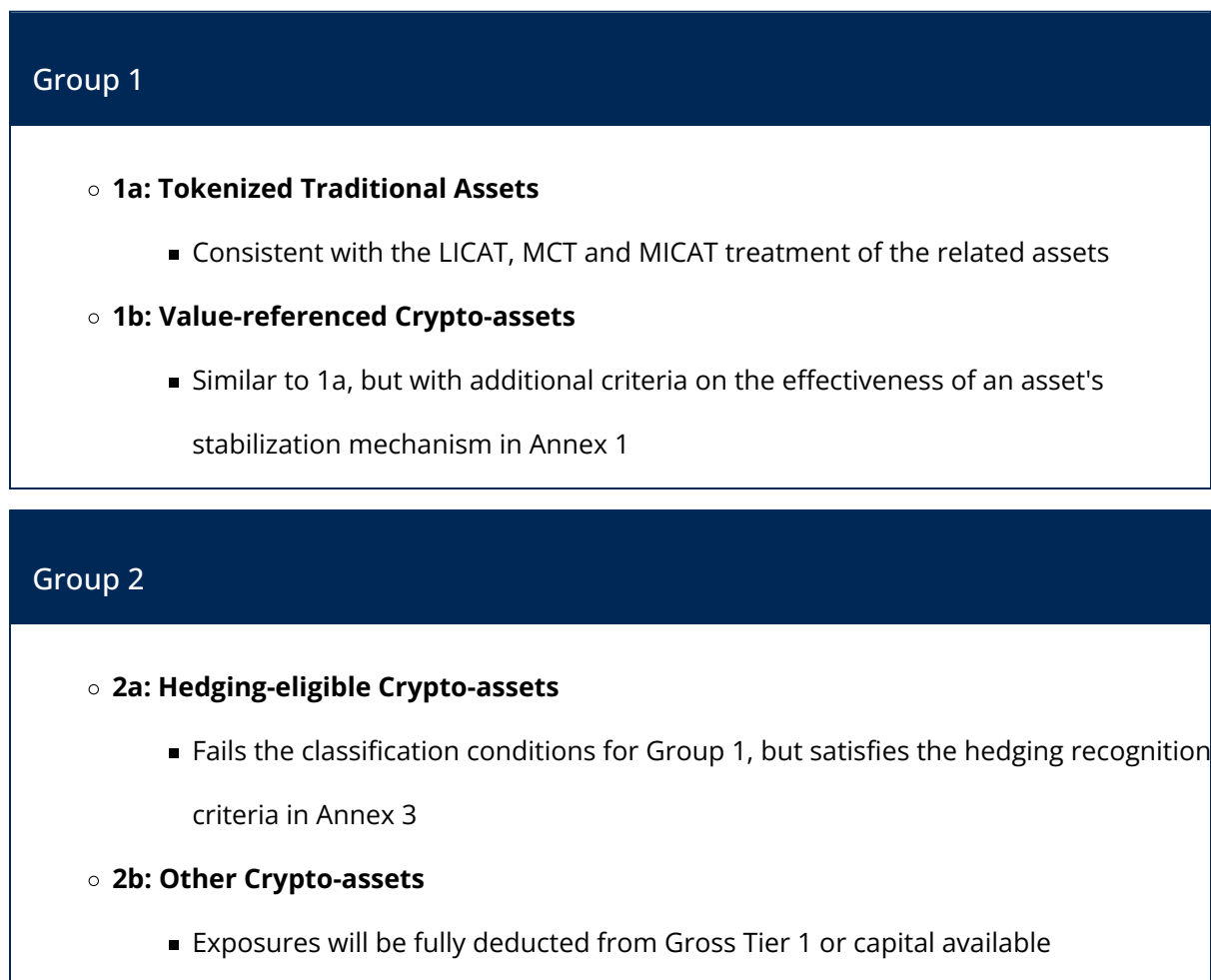
1. Group 1a (**Tokenized Traditional Assets**): Tokenized traditional assets that meet the classification conditions in Annex 1.
2. Group 1b (**Value-referenced Crypto-assets**): Crypto-assets with effective stabilization mechanisms that meet the classification conditions. This includes stablecoins, which are crypto-assets that aim to maintain a stable value relative to a specified asset, or a pool or basket of assets, as measured by the criteria in this guideline.<sup>3</sup>

2. **Group 2 crypto-assets** are those crypto-assets that fail to meet the classification conditions set out in Annex 1. Group 2 crypto-assets consists of:

1. Group 2a (**Hedging-eligible Crypto-assets**): Crypto-assets (including tokenized traditional assets, stablecoins, and unbacked crypto-assets) that fail to meet the classification conditions set out in Annex 1 but pass the Group 2a hedging recognition criteria in Annex 3.<sup>4</sup>
2. Group 2b (**Other Crypto-assets**): All other crypto-assets (i.e., tokenized traditional assets, stablecoins, and unbacked crypto-assets) that fail to meet the classification conditions set out in Annex 1 and fail the Group 2a hedging recognition criteria in Annex 3.

12. Figure 1 below summarizes the categorization of crypto-assets and their regulatory treatment. The capital requirements for crypto-asset exposures should be consistent with the requirements in the Life Insurance Capital Adequacy Test (LICAT), the Minimum Capital Test (MCT), and the Mortgage Insurer Capital Adequacy Test (MICAT), unless stated otherwise in this guideline.

Figure 1: Different categorizations of crypto-assets



13. Insurers, on an ongoing basis, are responsible for assessing whether the crypto-assets to which they are exposed are compliant with the classification conditions set out in Annexes 1 and 3. Insurers should fully document the information used in determining compliance with the classification conditions. This information should be made available to OSFI upon request. OSFI may override insurers' classification decisions if it does not agree with the assessments undertaken by insurers. These assessments will determine whether the crypto-assets are classified as Group 1a, Group 1b, Group 2a or Group 2b. To this end, insurers should have in place the appropriate risk management policies, procedures, governance, human and IT capacities to evaluate the risks of engaging in crypto-assets and implement these accordingly on an ongoing basis.

## V. Accounting classification

14. Crypto-asset exposures are not subject to the deduction requirement that applies to intangible assets set out in Chapter 2 of the LICAT, MCT, and MICAT guidelines including in cases where the crypto-asset is classified as an intangible asset under international financial reporting standards.

## VI. Capital treatment for Group 1 crypto-assets

15. No adjustments are required to Available Capital under the LICAT guideline and capital available under the MCT and MICAT guidelines for Group 1 crypto-assets.

## VII. Minimum capital requirements for credit risk of Group 1 crypto-assets

16. This section describes how the minimum capital requirements for credit risk are to be applied to crypto-asset exposures, subject to an add-on for Group 1 crypto-assets set out in the **add-on for infrastructure risk of Group 1 crypto-assets** section below.

### (i) Group 1a crypto-assets: tokenized traditional assets

17. Group 1a crypto-assets will generally be subject to the same requirements to determine credit risk capital requirements as non-tokenized traditional assets. For example, a tokenized corporate bond will be subject to the same risk factor as the non-tokenized corporate bond.
18. The treatment outlined in paragraph 17 is based on the assumption that if two exposures confer the same level of legal rights (to cash flows, claims in insolvency, ownership of assets, etc.) and the same likelihood of paying the owner all amounts due on time (including amounts due in case of default), they will likely have very similar values and pose a similar risk of credit losses. Insurers should separately assess the tokenized traditional asset against these requirements, and not assume qualification for a given treatment simply because the traditional (non-tokenized) asset qualifies. For example, a tokenized asset may have different market liquidity characteristics than the traditional (non-tokenized) asset. This could arise because the pool of potential investors that are able to hold tokenized assets might be different than for non-tokenized assets.

19. Chapter 3 of the LICAT guideline for life insurers, Chapter 6 of the MCT guideline for property and casualty (P&C) insurers, and Chapter 4 of the MICAT guideline for mortgage insurers sets out the list of eligible forms of financial collateral for the purposes of recognition as a credit risk mitigant. Only Group 1a crypto-assets that are tokenized versions of the instruments included on the list of eligible financial collateral set out in the LICAT, MCT or MICAT guidelines may qualify for recognition as eligible collateral (subject to also meeting the requirements described in this section).
20. The potential for market liquidity characteristics and market values of tokenized assets to differ from non-tokenized assets is important in considering whether Group 1a crypto-assets meet the requirements for the purposes of credit risk mitigation within the credit risk requirements set out in the LICAT, MCT, or MICAT guidelines. Also, the speed with which a secured creditor could take possession of crypto-asset collateral may be different than for a traditional asset. Therefore, before such assets are recognized as collateral for the purposes of credit risk mitigation, insurers should separately assess whether they comply with the relevant eligibility requirements for collateral recognition, including whether the collateral can be liquidated in a timely manner and meet legal certainty requirements. In addition to assessing whether tokenized assets held as collateral are eligible to be recognized as credit risk mitigation, insurers should analyze the period of time over which they can be liquidated and the depth of market liquidity during a period of downturn. Crypto-assets shall only be recognized as collateral where volatility in values and holding periods under distressed market conditions can be confirmed to not be materially increased compared with the traditional asset or pool of traditional assets.

## **(ii) Group 1b crypto-assets: value-referenced crypto-assets**

21. As a result of the classification conditions, Group 1b crypto-assets should be redeemable for a predefined amount of a reference asset or assets, or cash equal to the value of the reference asset(s). In addition, the crypto-asset arrangement should include a sufficient pool of reserve assets to ensure the redemption claims of crypto-asset holders can be met. Aside from these common elements, Group 1b crypto-assets may be structured in a variety of different ways. Insurers that have exposures to Group 1b crypto-assets should analyze their specific structures and identify all risks that could result in a loss. Each credit risk exposure should be separately capitalized by insurers using the credit risk standards set out in the LICAT, MCT, or



MICAT guidelines. For examples of this treatment, please refer to Annex 2. That list is not exhaustive, and it is the responsibility of insurers to comprehensively assess and document the full range of risks arising from each of their exposures.

22. For crypto-assets that are classified as Group 1b, insurers should perform additional due diligence to ensure that they have an adequate understanding, at acquisition and thereafter on a regular quarterly basis, of the stabilization mechanism of the crypto-asset and of its effectiveness. As part of this due diligence, insurers are expected to conduct statistical or other tests demonstrating that the crypto-asset maintains a stable relationship in comparison to its reference asset. The results of such tests should be made available to OSFI upon request.

### (iii) Derivatives

23. Derivatives of Group 1a or Group 1b crypto-assets will generally be subject to the same requirements as non-tokenized traditional assets, subject to the considerations in this credit risk section.

### (iv) Collateral

24. Only Group 1a crypto-assets that are tokenized versions of the instruments included on the list of eligible financial collateral may qualify for recognition as eligible collateral. Group 1b crypto-assets are not eligible forms of collateral and therefore when insurers receive them as collateral, they will receive no recognition for the purposes of the net exposure calculation to the counterparty. As with all non-eligible instruments, life insurers that lend Group 1b crypto-assets as part of a securities financing transaction (SFT) must apply the same haircut to the exposure that is used for equities that are traded on a recognized exchange but not part of a main index.<sup>5</sup> Additionally, life insurers that lend Group 1a crypto-assets as a part of a SFT must apply the same haircut that would apply to the underlying non-tokenized asset. P&C and mortgage insurers that lend Group 1b crypto-assets as part of an SFT will receive no recognition for the purposes of the net exposure calculation to the counterparty.

## VIII. Minimum capital requirements for market risk of Group 1 crypto-assets

25. Group 1a crypto-assets will generally be subject to the same requirements to determine market risk capital requirements as non-tokenized traditional assets, which are set out in the market risk chapter of the LICAT, MCT, and MICAT guidelines.
26. Group 1 crypto-assets should account for the current risk classes (e.g., interest rate, equity, real estate, currency/FX, etc.) set out in the market risk chapter of the LICAT, MCT, or MICAT guidelines. Specifically:
  1. Each tokenized instrument in Group 1 should account for the same risk factors as the traditional asset it digitally represents.
  2. Each stablecoin instrument in Group 1 should account for the same risk factors as the traditional asset(s) that it references.
27. If present in a Group 1b crypto-asset, the risk of default of the redeemer and the risks arising when intermediaries perform the redemption function should be treated in line with the minimum capital requirements for credit risk in the LICAT, MCT or MICAT guidelines.
28. Long positions in Group 1 crypto-assets may be offset with short positions in the same crypto-asset to reduce the risk exposure.

## IX. Minimum capital requirements for operational risk of Group 1 crypto-assets

29. The operational risk resulting from crypto-asset activities should generally be captured by the operational risk approach in the LICAT, MCT, and MICAT guidelines.

## X. Add-on for infrastructure risk of Group 1 crypto-assets

30. The technological infrastructure that underlies crypto-assets, such as DLT, is integral to the asset itself, relatively new, and may pose various additional risks even in cases where the crypto-assets meet the classification conditions of Group 1.

31. The add-on for infrastructure risk of Group 1 crypto-assets will be set at zero. OSFI may increase the infrastructure risk add-on based on any observed weakness in the infrastructure used by Group 1 crypto-assets.

## XI. Capital treatment for Group 2 crypto-assets

32. For the purposes of the capital framework, insurers should fully deduct Group 2 crypto-assets from the insurer's Gross Tier 1 capital under the LICAT, and capital available under the MCT and MICAT. Assets that are deducted from Gross Tier 1 capital under the LICAT and capital available under the MCT and MICAT will be subject to a 0% risk factor for capital required purposes (provided the Group 2 exposure limit has not been exceeded, as described in the [Group 2 exposure limit](#) section of this guideline).

### (i) Group 2a crypto-assets: hedging-eligible crypto-assets

33. Insurers should first express each Group 2a crypto-asset position in terms of its quantity, and then convert it at the current spot price into the insurer's reporting currency.
34. Long positions in Group 2a crypto-assets may be offset with short positions in the same crypto-asset to reduce the risk exposure.
35. When consolidated, sensitivities for each Group 2a crypto-asset in different markets or exchanges must not be completely offset, meaning those sensitivities will be calculated as separate long and short gross consolidated sensitivities. Some hedging and diversification benefits are allowed between instruments referencing the same crypto-asset, including those in different markets or exchanges. Basis risk resulting from different forms of the same crypto-asset being referenced in a hedging relationship (e.g., crypto ETF positions hedged with futures referencing the underlying exposure) should be captured, tracked and capitalized by insurers. Additionally, only the products that meet the criteria in [Annex 3](#) may be used for the purposes of offsetting and hedging. Other products that reference Group 2a crypto-assets are subject to the capital treatment that apply to Group 2b crypto-assets.

## (ii) Group 2b crypto-assets: other crypto-assets

36. In addition to direct exposures, the prudential treatment set out in paragraph 32 also applies to:

1. Funds of Group 2b crypto-assets (e.g., Group 2b crypto-asset ETFs) and other entities, the material value of which is primarily derived from the value of Group 2b crypto-assets.
2. Equity investments, derivatives or short positions in the above funds or entities.

## (iii) Derivatives

37. Derivatives of Group 2a crypto-assets will be subject to the treatment of derivatives in LICAT, MCT and MICAT guidelines, amended by the following

1. The replacement cost (RC) takes legally enforceable netting of all transaction types in the netting set into account, which may include derivatives of Group 2a crypto-assets.
2. In order to calculate the potential future credit exposure (PFE) add-on, a new asset class “crypto-asset” will be created.
  1. There are separate hedging sets for each crypto-asset priced in applicable fiat currencies or in another Group 2a crypto-asset.
  2. The calculation of the adjusted notional will be set to the crypto-asset’s notional expressed in the domestic fiat currency of each insurer. For the case of a crypto-asset priced in another crypto-asset, the larger of the two adjusted notionals will apply.<sup>6</sup>
  3. The aggregation of the hedging sets PFE add-ons of class “crypto-asset” will be the same as for the other asset classes by summing up.

38. For the purpose of determining the Group 2 exposure limit for derivative exposures that have Group 2b crypto-assets as the underlying or that are priced in units of a Group 2b crypto-asset, the exposure will be the RC plus the PFE, where the PFE is to be calculated as 50% of the gross notional amount. When calculating the RC, netting is permitted within eligible and enforceable netting sets only between exposures to the same Group 2b crypto-assets. Netting sets containing both derivatives related to Group 2b crypto-assets and other

asset transactions, must be split into two: one containing the derivatives related to crypto-assets; and one containing derivatives related to the other asset transactions. When calculating the PFE for Group 2b crypto-assets, the 50% of the gross notional amount must be applied per transaction - Group 2b crypto-assets must not form part of any hedging set.

#### (iv) Collateral

39. Group 2a and Group 2b crypto-assets are not eligible forms of collateral, and when received by an insurer, they cannot be recognized under the net exposure calculation for the counterparty collateral. As with all non-eligible collateral, life insurers that lend Group 2a or Group 2b crypto-assets as part of an SFT must apply the same haircut to the exposure that is used for equities that are traded on a recognized exchange but not part of a main index. P&C and mortgage insurers that lend Group 2a or Group 2b crypto-assets as part of an SFT will receive no recognition for the purposes of the net exposure calculation to the counterparty.
40. Collateral used as a financial resource to reduce capital requirements cannot include Group 2a or 2b crypto-asset exposures (e.g., earthquake reserve and collateral used for unregistered reinsurance).

## XII. Group 2 exposure limit

41. Insurers' exposures to Group 2 crypto-assets will be subject to an exposure limit. Insurers should apply the exposure limit to their aggregate Group 2 exposures, including both direct holdings (cash and derivatives) and indirect holdings (e.g., those via investment funds, ETF/ETN, or any legal arrangements designed to provide exposures to crypto-assets).
42. An insurer's total gross exposure to Group 2 crypto-assets should not generally be higher than 1% of the insurer's Net Tier 1 capital (for life insurers) or capital available (for P&C insurers) and must not exceed 2% of Net Tier 1 capital (for life insurers) or capital available (for P&C insurers).
43. Insurers must notify OSFI should net short positions of Group 2 crypto-assets approach 1% of Net Tier 1 capital (for life insurers) or 1% of capital available (for P&C insurers).
44. Breaches of the Group 2 exposure limit should not generally occur and insurers should have arrangements in place to ensure adherence with the limit. Any breach that does occur should be communicated immediately

to OSFI and should be rapidly rectified. Until adherence with the 1% (gross total exposures) is restored, the insurer's exposures that are in excess of the threshold will be subject to the capital requirements that apply to Group 2b crypto-asset exposures. Specifically, such exposures would be ineligible for the preferential treatments granted to group 2a crypto-assets in paragraphs 34, 35 and 37 of this guideline. Finally, if an insurer's gross exposures exceed 2% of its Net Tier 1 capital (for life insurers) or capital available (for P&C insurers), all Group 2 crypto-asset exposures will be subject to the capital requirements that apply to Group 2b crypto-asset exposures.

45. For the purposes of assessing adherence with the Group 2 exposure limit threshold:

1. Exposures to all Group 2 crypto-assets (both Group 2a and Group 2b) must be measured using the higher of the absolute value of the long and short exposures in each separate crypto-asset to which the insurer is exposed. Derivative exposures should be measured using the delta equivalent value of the hedged positions.
2. Net Tier 1 capital and capital available are defined in Chapter 2 of the LICAT, MCT and MICAT guidelines, respectively.

46. For client products with characteristics that increase the insurer's risk exposure to more than 100% of the investment, the increase in exposure is considered entirely attributable to crypto-assets, even for partial exposures, and should be deducted in the same manner as the base exposure (i.e., a 100% deduction of exposure from Gross Tier 1 capital for life insurers and capital available for P&C insurers).

**Example: Minimum guarantee for a savings contract**

The insurer provides a client with a \$100 savings contract, invested entirely in crypto-assets, with a minimum guaranteed return of 3% over the term of the contract. The deduction would be \$103 (i.e.,  $\$100 \times (100\% + 3\%)$ ).

**Example: Reset option for a segregated fund contract**

The insurer provides a client with a \$100 segregated fund contract, invested 25% in crypto-assets and 75% in stocks, with reset. The reset option has been exercised and the guaranteed value of the contract has increased to \$120. The deduction in connection with crypto-assets would be \$45 (i.e., the base amount of  $\$100 \times 25\%$  + the guarantee amount of \$20).

### XIII. Large exposures requirements

47. For large exposures purposes, the treatment for crypto-assets will follow the same principles as for other exposures as set out in the B-2 Large Exposure Limits guidelines for life, P&C, and mortgage insurers. Consistent with those requirements, crypto-asset exposures that give rise to a credit risk exposure are included in the large exposure measure according to their accounting value. The insurer should identify and apply the large exposure limits to each specific counterparty or group of connected counterparties to which it is exposed. Where the crypto-asset exposes the insurer to the risk of default of more than one counterparty, the insurer should compute for each counterparty the respective amount to which it is exposed to default risk for large exposure purposes. When the crypto-asset also entails a default risk of reference assets, these will be considered for the purpose of the large exposures framework and the insurer must follow the existing large exposures requirements applicable to transactions with underlying assets. Crypto-assets that do not expose insurers to default risk (such as certain physical exposures to gold, other commodities or currencies, and potentially exposures to certain crypto-assets with no issuer) do not give rise to a large exposures requirement; however, the credit risk exposures to counterparties arising from derivative contracts that reference crypto-assets with no issuer will fall in the scope of the large exposure requirement.

### XIV. Foreign insurance branch requirements

48. Foreign insurance branches are not permitted to vest crypto-asset exposures.

## XV. Risk management

49. Crypto-asset exposures and activities introduce novel risks and increase certain traditional risks. [Annex 4](#) sets out risk management guidance with respect to crypto-asset exposures.

### Annex 1: Classification Conditions

- 1.1 To be classified as Group 1a or Group 1b, crypto-assets must meet, on an ongoing basis, the classification conditions in 1.2 to 1.13 below:

#### Classification condition 1

- 1.2 **Classification condition 1:** The crypto-asset is either: (i) a tokenized traditional asset; or (ii) has a stabilization mechanism that is effective at all times in linking its value to a traditional asset or a pool of traditional assets (i.e., reference assets).
- 1.3 Tokenized traditional assets will only meet classification condition 1 if they satisfy all of the following requirements:
  1. They are digital representations of traditional assets using cryptography and DLT, or similar technology to record ownership.
  2. They pose the same level of credit and market risk as the traditional (non-tokenized) form of the asset.

In practice, this means the following for tokenized traditional assets:

    1. **Bonds, loans, claims on insurers (including in the form of equities and derivatives).** The crypto-asset must confer the same level of legal rights as ownership of these traditional forms of financing (e.g., rights to cash flows, claims in insolvency, etc.). In addition, there should be no feature of the crypto-asset that could prevent obligations to the insurer being paid in full when due as compared with a traditional (non-tokenized) version of the asset.
    2. **Commodities.** The crypto-asset must confer the same level of legal rights as traditional account-based records of ownership of a physical commodity.



3. **Cash held in custody.** The crypto-assets should confer the same level of legal rights as cash held in custody.

- 1.4 Crypto-assets do not meet the condition set out in section 1.3(ii) if they:
  1. first need to be redeemed or converted into traditional assets before they receive the same legal rights as direct ownership of traditional assets; or
  2. through their specific construction, they involve additional credit risks to a counterparty relative to traditional assets.
  
- 1.5 Crypto-assets that have a stabilization mechanism will only meet classification condition 1 if they satisfy all of the following requirements:
  1. The crypto-asset is designed to be redeemable for a predefined amount of a reference asset or assets (e.g., 1 USD, 1 oz gold) or cash equal to the current market value of the reference asset(s) (e.g., USD value of 1 oz gold). The value of the reference asset(s) to which one unit of the crypto-asset is designed to be redeemable is referred to as the “peg value.”
  2. The stabilization mechanism is designed to minimize fluctuations in the market value of the crypto-assets relative to the peg value. In order to satisfy the “effective at all times” condition, insurers should have a monitoring framework in place verifying that the stabilization mechanism is functioning as intended.
  3. The stabilization mechanism enables risk management similar to the risk management of traditional assets, based on sufficient data or experience. For newly established crypto-assets, there may be insufficient data and/or practical experience to perform a detailed assessment of the stabilization mechanism. Insurers must document the assessment they conducted, and the evidence used to determine the effectiveness of the stabilization mechanism, including the composition, valuation and frequency of valuation of the reserve asset(s) and the quality of available data. This information must be made available to OSFI on request.
  4. There exists sufficient information that insurers use to verify the ownership rights of the reserve assets upon which the stable value of the crypto-asset is dependent. In the case of underlying physical assets,

insurers should verify that these assets are stored and managed appropriately. This monitoring framework should function regardless of the crypto-asset issuer. Insurers may use the assessments of independent third parties for the purposes of verification of ownership rights only if they are satisfied that the assessments are reliable.

5. The crypto-asset passes the redemption risk test set out in section 1.6 and the issuer is supervised and regulated by a supervisor that applies prudential requirements to the issuer that are comparable to OSFI's capital and liquidity requirements.

- **1.6 Redemption risk test.** The objective of this test is to ensure that the reserve assets are sufficient to enable the crypto-assets to be redeemable at all times for the peg value, including during periods of extreme stress. To pass the redemption risk test, the insurer should ensure that the crypto-asset arrangement meets the following conditions:

1. **Value and composition of reserve assets.** The value of the reserve assets (net all non-crypto-asset claims on these assets) should at all times, including during periods of extreme stress, equal or exceed the aggregate peg value of all outstanding crypto-assets. If the reserve assets expose the holder to risk in addition to the risks arising from the reference assets, the value of the reserve assets should sufficiently overcollateralize the redemption rights of all outstanding crypto-assets.<sup>7</sup> The level of overcollateralization should be sufficient to ensure that even after stressed losses are incurred on the reserve assets, their value exceeds the aggregate value of the peg of all outstanding crypto-assets.

2. **Asset quality criteria for reserve assets of crypto-assets pegged to currencies.** For crypto-assets that are pegged to one or more currencies, the following requirements must be met.

1. The reserve assets must be comprised of assets with minimal market and credit risk where:

1. the reserve assets should mainly consist of assets with short-term maturities<sup>8</sup> and high credit quality<sup>9</sup>, and

2. the reserve assets should also have a proven record of relative stability in market terms (e.g., low volatility of traded prices and spreads) even during stressed periods.

2. The assets must be capable of being liquidated rapidly with minimal adverse price effect where:
  1. the reserve assets have a proven record as a reliable source of liquidity in the markets even during stressed market conditions, and those that are marketable securities are traded in large, deep and active markets;
  2. if the price of a reserve asset is determined by a pricing formula, the formula must be easy to calculate and not depend on improbable assumptions. The inputs into the pricing formula must also be publicly available;
  3. the reserve assets provide sufficient daily liquidity to meet “instant” redemption requests from the crypto-asset holders; and
  4. the reserve assets are placed in structures that are bankruptcy remote from any party that issues, manages or is involved in the stablecoin operation, or has custody of the reserve assets<sup>10</sup>.
  
3. Eligible examples of reserve assets include, but are not limited to:
  1. central bank reserves to the extent that the stablecoin issuer is eligible and the central bank policies allow them to be drawn down in times of stress;
  2. marketable securities representing claims on or guaranteed by sovereigns and central banks with high credit quality<sup>11</sup> and cash receivable from very short-term reverse repurchase agreements on the basis that they are overcollateralized by these marketable securities<sup>12</sup>; and
  3. deposits at high credit quality banks with safeguards, such as: a concentration limit applied at group level that include entities with close links; bankruptcy remoteness of the deposits from any party that issues, manages or is involved in the stablecoin operation; and the banks apply a liquidity coverage ratio comparable to that referenced in OSFI’s Liquidity Adequacy Requirements Guideline.
  
4. The reserve assets must be denominated in the same currency or currencies in the same ratios as the currencies used for the peg value. A de minimis portion of the reserve assets may be held

in a currency other than the currencies used for the peg value, provided that the holding of such currency is necessary for the operation of the crypto-asset arrangement and all currency mismatch risk between the reserve assets and peg value has been appropriately hedged.<sup>13</sup>

3. **Asset quality criteria for reserve assets for crypto-assets not pegged to currencies.** For crypto-assets that are not pegged to currencies, the reserve assets must largely include assets presenting the same risk profile as the reference assets. That means, the reserve assets should only include the reference assets, except for a de minimis portion of the reserve assets which may be held in cash or bank deposit, provided that the holding is necessary for the operation of the crypto-asset arrangement.
4. **Management of reserve assets.** The governance arrangements relating to the management of reserve assets should be comprehensive and transparent. They must ensure that:
  1. The reserve assets are managed and invested with an explicit legally enforceable objective of ensuring that all crypto-assets can be redeemed promptly at the peg value, including under periods of extreme stress.
  2. A robust operational risk and resilience framework exists to ensure the availability and safe custody of the reserve assets.
  3. A mandate that describes the types of assets that may be included in the reserve should be publicly disclosed and kept up to date.
  4. An appropriate risk management framework exists to assess and monitor the risks of reserve assets, including but not limited to market risk, credit risk, concentration risk and liquidity risk. Examples include on-going monitoring of deposit counterparties and custodians, daily valuation of reserve assets, and stress testing.
  5. The composition and value of the reserve assets are publicly disclosed on a regular basis. The value and the outstanding amount of crypto-assets in circulation must be disclosed at least once every trade day and the composition must be disclosed at least weekly. This disclosed information should be verified by an independent third party at least semi-annually to confirm its completeness, fairness of valuation, and accuracy.

6. The composition and value of the reserve assets and the outstanding amount of crypto-assets in circulation are subject to an independent external audit at least annually to confirm they match the disclosed reserves and are consistent with the mandate.
- 1.7 Stabilization mechanisms that: (i) reference other crypto-assets as underlying assets (including those that reference other crypto-assets that have traditional assets as underlying); or (ii) use protocols to increase or decrease the supply of the crypto-asset do not meet classification condition 1.14

## Classification condition 2

- 1.8 **Classification condition 2:** All rights, obligations and interests arising from the crypto-asset arrangement are clearly defined and legally enforceable in all the jurisdictions where the asset is issued and redeemed. In addition, the applicable legal framework(s) ensure(s) settlement finality in both primary and secondary markets. Insurers are required to conduct a legal review of the crypto-asset arrangement to ensure this condition is met. The results of the review should be made available to OSFI upon request.
- 1.9 To meet classification condition 2, the following requirements must be met:
  1. At all times the crypto-asset arrangements should ensure full transferability and settlement finality. In addition, crypto-assets with stabilization mechanisms should provide a robust legal claim against the issuer and/or underlying reserve assets and should ensure full redeemability (i.e., the ability to exchange crypto-assets for amounts of pre-defined assets such as cash, bonds, commodities, equities or other traditional assets) at all times and at their peg value. In order for a crypto-asset arrangement to be considered as having full redeemability, it should allow for the redemption to be completed within 5 calendar days of the redemption request at all times.
  2. At all times the crypto-asset arrangements are properly documented. For crypto-assets with stabilization mechanisms, crypto-asset arrangements should clearly define which parties have the right to redeem; the obligation of the redeemer to fulfil the arrangement; the timeframe for this redemption to take place; the traditional assets in the exchange; and how the redemption value is determined. These arrangements should also be valid in instances where parties involved in these arrangements may not be located in the same jurisdiction where the crypto-asset is issued and redeemed. At all

times, settlement finality in crypto-asset arrangements should be properly documented such that it is clear when the crypto-asset has become irrevocably and unconditionally transferred, transferring key financial risks from one party to another. The documentation described in this paragraph should be publicly disclosed by the crypto-asset issuer. If the offering of the crypto-asset to the public has been approved by the relevant regulator on the basis of this public disclosure, this condition will be considered fulfilled. Otherwise, an independent legal opinion would be needed to confirm this condition has been met.

### Classification condition 3

- 1.10 **Classification condition 3:** The functions of the crypto-asset and the network on which it operates, including the distributed ledger or similar technology on which it is based, are designed and operated to sufficiently mitigate and manage any material risks.
- 1.11 To meet classification condition 3, the following requirements must be met:
  1. The functions of the crypto-asset, such as issuance, validation, redemption and transfer of the crypto-assets, and the network on which it runs, do not pose any material risks that could impair the transferability, settlement finality or, where applicable, redeemability of the crypto-asset. To this end, entities performing activities associated with these functions should follow robust risk governance and risk control policies and practices to address risks including, but not limited to: credit, market and liquidity risks; operational risk (including outsourcing, fraud and cyber risk) and risk of loss of data; various non-financial risks, such as data integrity; operational resilience (i.e., operational reliability and capacity); third-party risk management; and Anti-Money Laundering/Countering the Financing of Terrorism (AML/CFT).<sup>15</sup>
  2. All key elements of the network should be well-defined such that all transactions and participants are traceable. Key elements include: (i) the operational structure (i.e., whether there is one or multiple entities that perform core function(s) of the network); (ii) degree of access (i.e., whether the network is restricted or unrestricted); (iii) technical roles of the nodes (including whether there is a differential role and responsibility among nodes); and (iv) the validation and consensus mechanism of the network (i.e.,

whether validation of a transaction is conducted with single or multiple entities).

## Classification condition 4

- **1.12 Classification condition 4:** All entities that execute redemptions, transfers, storage or settlement of the crypto-asset, or manage or invest reserve assets, must: (i) be regulated and supervised, or subject to appropriate risk management standards; and (ii) have in place and disclose a comprehensive governance framework.
- **1.13** Entities subject to condition 4 include operators of the transfer and settlement systems for the crypto-asset, wallet providers and, for crypto-assets with stabilization mechanisms, administrators of the stabilization mechanism and custodians of the reserve assets. Node validators may be subject to appropriate risk management standards as an alternative to being regulated and supervised.

## Annex 2: Examples of credit risk and minimum capital requirements associated with Group 1b crypto-assets

- **2.1 Risk from reference asset:** If the reference asset for a Group 1b crypto-asset gives rise to credit risk (e.g., a bond), insurers may suffer a loss from the default of the reference asset's issuer. Insurers should therefore include the credit risk factor that would apply under the LICAT, MCT, or MICAT guidelines to a direct holding of the reference asset. If the reference asset gives rise to foreign exchange or commodities risk (e.g., foreign currency denominated financial assets or physical commodities), insurers must apply the same market risk treatment for the exposure as the market risk treatment that would apply under the LICAT, MCT and MICAT guidelines to a direct holding of the underlying traditional asset.
- **2.2** For Group 1b crypto-assets that reference a pool of traditional assets, insurers should apply the requirements applicable to equity investments in funds (to determine the risk factor applicable for a direct holding of the referenced pool of traditional assets), as required above.
- **2.3 Risk of default of the redeemer.** Group 1b crypto-assets must be redeemable and if the entity that performs the redemption function (the "redeemer") fails, the crypto-assets may become worthless. The

capital treatment of insurers' exposures to the redeemer depends on the nature of the exposures:

1. If the insurer holding the crypto-asset has an unsecured claim on the redeemer in case of default, the insurer should apply the credit risk factor for its exposure to the redeemer. The credit risk factor in this case should include the risk factor that would apply to the credit rating or the exposure to the redeemer, as applicable under the LICAT, MCT, and MICAT guidelines. For this purpose, the exposure should equal the redemption claim (i.e., peg value) of the crypto-asset.
  2. If the insurer holding the crypto-asset has a secured claim on the redeemer in case of default, the insurer should account for the credit risk factor for its exposure to the redeemer. The credit risk factor in this case should include the risk factor that would apply to the credit rating or the exposure to the redeemer, as applicable under the LICAT, MCT, and MICAT guidelines. For this purpose, the exposure, before any recognition of credit risk mitigation, should equal the redemption claim (i.e., peg value) of the crypto-asset. All conditions on the eligibility of collateral for the purposes of recognizing credit risk mitigation set out in the LICAT, MCT and MICAT guidelines apply.
- 2.4 Certain Group 1b crypto-assets may be structured to avoid the crypto-asset holders being exposed to the credit risk (either directly or indirectly) of the redeemer. Insurers are not required to calculate the risk factor in respect of the risk outlined in section 2.3 if the following conditions are met:
    1. The underlying reserve assets are held in a bankruptcy remote special purpose vehicle (SPV) on behalf of the holders of crypto-assets who have direct claims on the underlying reserve asset(s).
    2. The insurer has obtained an independent legal opinion for all laws relevant to involved parties, including the redeemer, the SPV and custodian, affirming that relevant courts would recognize underlying assets held in a bankruptcy remote manner as those of the crypto-asset holder.
  - **2.5 Risks arising when intermediaries perform the redemption function.** Group 1b crypto-assets may be structured such that only a subset of holders ("members") are allowed to transact directly with the redeemer to redeem the crypto-asset. Holders that cannot transact directly with the redeemer ("non-member holders") are therefore reliant on the members for the crypto-assets to maintain their value relative to the reference asset. This type of structure itself may include variants, for example:



1. The members may issue a legally binding commitment to buy crypto-assets from non-member holders at a price equal to the reference asset(s).
  2. The members may not make a commitment, but may be incentivized to purchase the crypto-assets from non-member holders because they know they can exchange them with the redeemer for cash/assets (as long as the redeemer does not fail).
- 2.6 Insurers that are members of crypto-asset arrangements, as described in section 2.5 above, must determine risk factors for their own crypto-asset holdings in the same way as required for holders in crypto-assets arrangements in which all holders can deal directly with the redeemer (i.e., as set out in sections 2.3 and 2.4 above). In addition, member insurers may be exposed to the risk that the redeemer fails and they are committed to purchase crypto-assets from non-member holders. In such cases, a member insurer should also include the risk factor that would apply if the insurer held all of the crypto-assets that it could be obliged to purchase. Even if there is no legal obligation for a member insurer to purchase crypto-assets from non-member holders, insurers should consider whether in practice the member insurer would be obliged to step-in and purchase them in order to satisfy the expectations of non-member holders and protect the insurer's reputation. Where such step-in risk exists, insurers should include within the risk exposure the amount that would apply if legally binding commitments have been made. Exceptions would only be made if the insurer can demonstrate to OSFI that such step-in risk does not exist.
  - 2.7 The risks to insurer holders of crypto-assets that cannot deal directly with the redeemer (i.e., non-member holders) depend on whether the members have committed to purchase crypto-assets from all non-member holders in unlimited amounts (i.e., they have made a standing and irrevocable offer to purchase all outstanding crypto-assets from non-member holders):
    1. If members have committed to buy crypto-assets in unlimited amounts, the non-member holders are exposed to:
      1. the risk arising from the changing value or potential default of the reference asset; and
      2. the risk that all members default, leaving non-member holders with no way to redeem their crypto-assets. When insurers are non-member holders they must sum the risk factors

determined for the two risks. The first risk should be determined using the risk factor that would arise from a direct exposure to the underlying (see section 2.1). The determination of the risk factor for the default of the members is more complex given that there may potentially be multiple members that have made commitments to purchase the crypto-assets (i.e., the holder can choose whether to sell the crypto-asset to any one of a number of members). If there is just one member, the risk factor should be applied to the exposure, or based on the credit rating, to the member, as applicable under the LICAT, MCT and MICAT guidelines. If there are multiple members, the risk factor to be used should be the risk factor that would be applied to the exposure, or based on the credit rating, to the member with the highest credit rating (i.e., lowest risk factor), as applicable under the LICAT, MCT and MICAT guidelines.<sup>16</sup>

2. If members have not committed to purchase crypto-assets in unlimited amounts from all non-member holders, the latter are exposed to:

1. the risk arising from the changing value or potential default of the reference asset;
2. the risk that all the members default, leaving non-member holders with no way to redeem their crypto-assets; and
3. the risk that the redeemer defaults (because if it failed, the members would no longer have the incentive to purchase the crypto-assets from the non-member holders). In such cases, the non-member insurer holder should include the sum of the risk factors for all three separate exposures. The risk factor for the first two risks must be determined in the same way as described in (i) above. The risk factor for the third risk should be determined in the same way as the risk factor that would be applied to an exposure, or based on the credit rating, to the redeemer, as applicable under the LICAT, MCT and MICAT guidelines.

- 2.8 Group 1b crypto-assets, including those that can be redeemed for traditional instruments that are included on the list of eligible financial collateral, are not eligible forms of collateral in themselves for the purposes of recognition as credit risk mitigation. This is because, as outlined above, the process of redemption may add counterparty risk that is not present in a direct exposure to a traditional asset.

## Annex 3: Group 2a hedging recognition criteria

- 3.1 Insurers that have not obtained OSFI confirmation to use Group 2a classification should categorize all Group 2 crypto-asset exposures as Group 2b.
- 3.2 Group 2 crypto-assets that meet all three of the following hedging recognition criteria and where the insurer has received OSFI confirmation, may be classified as Group 2a:

1. The insurer's crypto-asset exposure is one of the following:

1. A direct holding of a spot Group 2 crypto-asset where there exists a derivative or exchange-traded fund (ETF)/exchange-traded note (ETN) that solely references the crypto-asset and that is traded on a regulated exchange and, in the case of a derivative, is cleared through a qualifying central counterparty (QCCP).
2. A derivative or ETF/ETN that references a Group 2 crypto-asset, where the derivative or ETF/ETN has been explicitly approved by a jurisdiction's markets regulators for trading or the derivative is cleared by a QCCP.<sup>17</sup>
3. A derivative or ETF/ETN that references a derivative or ETF/ETN that meets criterion (b) above.
4. A derivative or ETF/ETN that references a crypto-asset-related reference rate published by a regulated exchange that clears trades using this reference rate through a QCCP.

2. The insurer's crypto-asset exposure, or the crypto-asset referenced by the derivative or ETF/ETN, is highly liquid. Specifically, both of the following must apply:

1. The average market capitalization was at least \$10 billion USD over the previous year.
2. The 10% trimmed mean of daily trading volume with major fiat currencies is at least \$50 million USD over the previous year.

3. Sufficient data is available over the previous year. Specifically, both of the following must apply:

1. There are at least 100 price observations over the previous year.
2. There are sufficient data on trading volumes and market capitalization.

## Annex 4: Risk management

- 4.1 Crypto-asset exposures and activities introduce new kinds of risk and increase certain traditional risks. Insurers with direct or indirect exposures or that provide related services to any form of crypto-asset should establish policies and procedures to identify, assess and mitigate the risks (including operational risks, credit risks, and market risks) related to crypto-assets or related activities on an ongoing basis. Insurers' operational risk management practices should include, but are not limited to, conducting assessments of these risks (i.e., how material these risks are, and how they are managed) and taking relevant mitigation measures to improve their operational resilience capabilities (specifically regarding information, communication, and technology (ICT) and cyber risks). The decision to hold crypto-assets and provide services to crypto-asset operators should be fully consistent with the insurer's risk appetite and strategic objectives as set down and approved by the board, as well as with senior management's assessment of the insurer's risk management capabilities, in particular for market and counterparty credit risk and operational risk.
- 4.2 Considering the particular features of crypto-assets and their markets as well as the potential difficulties in adopting standard arrangements for managing related market risk and counterparty credit risk, insurers should conduct ex-ante a prudent assessment of any crypto-asset exposures they intend to take on and verify the adequateness of existing processes and procedures. The insurer should have a sound risk management approach for managing the risks of crypto-assets, including limits and hedging strategies, together with clearly assigned responsibilities for the management of these risks.
- 4.3 Insurers should also inform OSFI of their policies and procedures, assessment results, as well as their actual and planned crypto-asset exposures or activities in a timely manner and to demonstrate that they have fully assessed the permissibility of such activities, the associated risks and how they have mitigated such risks.
- 4.4 Risks that insurers need to consider in their risk management of crypto-assets activities include, but are not limited to, the following:

1. **Crypto-asset technology risk:** Insurers should closely monitor the risks inherent to the supporting technology, whether crypto-asset activities are conducted directly or through third parties, including but not limited to:

1. **Stability of the DLT or similar technology network:** The reliability of the source code, governance around protocols and integrity of the technology are among key factors related to stability of the network. Key considerations include capacity constraints, whether self-imposed or due to insufficient computing resources; digital storage considerations; scalability of the underlying ledger technology; whether the underlying technology has been tested and had time to mature in a market environment; and robust governance around changes to the terms and conditions of the distributed ledger or crypto-assets (e.g., so-called “forks” that change the underlying “rules” of a protocol). In addition, the type of consensus mechanism (i.e., for a transaction to be processed and validated) is an important consideration as it relates to the security of the network and whether it is safe to accept a transaction as “final.”
2. **Validating design of the DLT, permissionless or permissioned:** Crypto-assets may rely on a public (“permissionless”) ledger, whereby the validation of transactions can be done by any participating agent, or distributed among several agents or intermediaries, which could be unknown to the users. In contrast, a private (“permissioned”) ledger restricts and pre-defines the scope of validators, with the validating entities known to the users. On a permissionless ledger, there may be less control of technology and on a permissioned ledger there may be a small group of validators with greater control. Risks related to the validating design of the DLT include the accuracy of the transaction records, settlement failure, security vulnerabilities, privacy/confidentiality, and the speed and cost of transaction processing.
3. **Service accessibility:** One of the distinguishing features of crypto-assets is its accessibility to holders of these assets. A holder of crypto-assets is assigned a set of unique cryptographic keys, which allow that party to transfer the crypto-assets to another party. If those keys are lost, a holder will generally be unable to access the crypto-assets. This increases the possibility of fraudulent activities such as a third-party gaining access to cryptographic keys and using the

keys to transfer the crypto-asset to themselves or another unauthorized entity.

4. **Trustworthiness of node operators and operator diversity:** Since the underlying technology and node operators facilitate the transfer of crypto-assets and keep records of transactions that take place across the network, their role is essential in designating and sizing the amounts that are held by the holder. Whether nodes are run by a single operator or are distributed among many operators and whether the operators are trustworthy (e.g., whether the nodes are run by public/private institutions or individuals) are relevant considerations in third-party risk management.
2. **General information, communication, and technology (ICT) and cyber risks:** An insurer holding crypto-assets may be exposed to additional ICT and cyber risks that include but are not limited to cryptographic key theft, compromise of login credentials, and distributed denial-of-service (DDoS) attacks. The results of ICT failure and cyber-threats may lead to consequences such as unrecoverable loss or unauthorized transfers of crypto-assets.
3. **Legal risks:** Crypto-asset activities are still recent and quickly evolving. Thus, their legal framework remains uncertain and insurers' legal exposure is heightened, especially in the following dimensions:
  1. **Accounting:** There may be legal risk arising from a lack of accounting standards for crypto-assets, which could result in fines due to the underpayment of taxes or failure to comply with tax reporting obligations.
  2. **Taking control/ownership:** There is substantial legal uncertainty around crypto-assets, which could raise questions as to whether insurers that take crypto-assets as collateral can take possession in the event of default/margin call.
  3. **Disclosure and consumer protection:** Insurers that provide services involving crypto-assets can face legal risk around the disclosures they provide for the crypto-assets (including crypto-assets that are considered to be securities), particularly as regulations and laws continue to evolve (e.g., those around data privacy and data retention).
  4. **Uncertain legal status:** Jurisdictions can decide (and have decided) to ban crypto-asset mining for a variety of reasons, including its environmental impact. Such developments could reduce

the amount of computing power available to secure a network.

4. **Money laundering and financing of terrorism:** Financial institutions in their role of providing services to Virtual Asset Service Providers (VASP) or to customers involved in Virtual Asset activities, or through engaging in VASP activities themselves need to apply the risk-based approach as set out by the Financial Action Task Force (FATF) for the purposes of Anti-Money Laundering (AML) and Countering the Financing of Terrorism (CFT). Inadequate compliance with AML or CFT laws (including sanctions) and best practices could result in operational losses and reputational damages for insurers.
  5. **Valuation:** Many crypto-assets pose valuation challenges, due (among other things) to their volatility and variable pricing on different exchanges, particularly given that most of the crypto-assets are currently traded on unregulated marketplaces. These challenges can result in losses for insurers in a variety of contexts tied to mispricing due to inadequate operational processes.
- 4.5 OSFI may impose additional capital charges on individual insurers for risks not sufficiently captured under the minimum capital requirements for operational risk, credit risk, or market risk. Also, add-ons may be needed in cases where the insurer's risk management of crypto-assets is considered inadequate. OSFI may request insurers to provision for losses related to crypto-assets where such losses are foreseeable and estimable. Finally, OSFI may impose mitigation or other measures on insurers, such as requiring an insurer to establish an internal limit to contain the risks not adequately identified or assessed in the insurer's risk management framework.

## Footnotes

- 1 For the purposes of this guideline, “life insurers” includes all federally regulated life insurers, including Canadian branches of foreign life companies, fraternal benefit societies, regulated life insurance holding companies and non-operating life insurance companies; “property and casualty insurers” includes all federally regulated property and casualty insurance companies, and foreign property and casualty companies operating in Canada on a branch basis.
- 2 See the **Capital treatment for Group 2 crypto-assets** section of this guideline.
- 3 Based on the [Financial Stability Board’s](#) definition of a stablecoin.
- 4 Insurers should seek confirmation from OSFI prior to using the Group 2a classification.
- 5 SFTs are transactions such as repurchase agreements, reverse repurchase agreements, security lending and borrowing, and wholesale margin lending transactions, where the value of the transactions depends on the market valuations and the transactions are often subject to margin agreements.
- 6 If pairs to the domestic currency are not actively traded, the most liquid fiat currency needs to be taken with FX spot rates against the domestic fiat currency.
- 7 For example, consider a crypto-asset that is redeemable for a given currency amount (i.e., the currency amount is the reference asset) but is backed by bonds denominated in the same currency (i.e., the bonds are the reserve asset). The reserve assets will give rise to credit, market and liquidity risks that may result in losses relative to the value of the reference asset.
- 8 OSFI may specify: (i) a maximum maturity limit for individual reserve assets; and/or (ii) a portfolio weighted average maturity limit for a pool of reserve assets. In case OSFI allows longer-term assets as reserve assets, the level of overcollateralization should be sufficient to cover potential declines in those asset values so that the crypto-assets remain redeemable at all times for the peg value, including during stressed periods and periods of volatile markets.
- 9 These include: (i) marketable securities representing claims on or guaranteed by sovereigns or central banks with a low risk of default and (ii) deposits at highly-rated banks with a low risk of default.



- 10** In the case of cash deposits in a bank that only provides custody services to the stablecoin, such cash deposits are not required to be bankruptcy remote from that bank, subject to it being a prudentially regulated bank that meets the conditions set out in section 1.6(ii)(c)(3).
- 11** For example, securities representing claims on or guaranteed by sovereign or central bank to the extent that the crypto-asset is pegged to the domestic currency of that sovereign or central bank.
- 12** The following are excluded from the calculation of eligible reserve assets: (i) cash received from repurchase agreements and similar securities financing transactions, which expand the balance sheet and, thus, increase leverage at the stablecoin issuer; and (ii) securities received from collateral swaps, which can allow lower quality or less liquid securities to be temporarily swapped for higher quality or more liquid securities. At national discretion, the cash or securities received from these transactions may still be permitted provided that sufficient regulatory safeguards, such as unwind mechanisms in the short-term horizon, are in place and the cash or securities lent or posted are not included in the eligible reserve assets calculation to avoid these outcomes.
- 13** In case of hedging, the collateral used in credit support annex agreements should be encumbered and be subtracted from what is considered the reserve asset funds.
- 14** Crypto-assets that use protocols to maintain their value are in some cases referred to as “algorithm-based stablecoins.”
- 15** Example of these entities include, but are not limited to: issuers, operators of the transfer and settlement systems for the crypto-asset; administrators of the crypto-asset stabilization mechanism; and custodians of any underlying assets supporting the stabilization mechanism.
- 16** For example, consider the situation in which there is only one member and it has a high credit rating (and therefore a low risk factor). Its low risk factor should be used to determine the credit risk of non-member holders. Now consider an additional member is added that has a low credit rating (and therefore a high risk factor). The addition of this new member does not increase the risk to non-member holders (in fact it decreases it by giving them more options for redeeming their assets). Thus, the low risk factor of the first member can continue to be used to determine the credit risk to non-member holders.

- 17 For derivatives or ETF/ETN that reference multiple crypto-assets, the portfolio allocation must consist of at least 75% crypto-assets that meet the hedging criteria described in this annex.